



WHAT YOU MAY NOT KNOW ABOUT

CALIFORNIA'S SEX OFFENDER REGISTRY

A black and white photograph of a park scene. In the foreground, a group of people are sitting on the grass, facing away from the camera. To their right, a path leads into the distance where several more people are walking. The background is filled with large, leafy trees. A large, solid purple rectangle is superimposed over the upper half of the image, containing the word 'CONTENTS' in white, bold, sans-serif capital letters.

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Education and effective laws are essential to preventing sexual abuse.

However, myths and misconceptions about individuals convicted of sexual crimes often impede our ability to enact effective laws.

The term “sex offender” itself can be misleading as it implies one type of behavior (sexual crime) committed by one type of person (sexual offender) – but we know all individuals convicted of sexual crimes are not the same.

This “one size fits all” impression is incorrect.

Individuals who commit sexual crimes are an extremely diverse group – male and female, young and old, rich and poor. They also have very different levels of risk for committing future sexual crimes. In fact, despite what we typically see in popular media, most individuals convicted of sexual crimes do not continue committing sexual crimes after they have been caught and punished the first time.

MYTHS & REALITIES

MYTH: All registered sex offenders are high risk.

FACT: Registries contain many other offenders who may pose little threat to public safety, including non-contact and first-time offenders statistically assessed to be at low risk to reoffend

MYTH: Most sexual assaults are not committed by strangers.

FACT: The reality is that most sexual crimes are committed by someone known to the victim-- such as a family member, coach or neighbor.

MYTH: Lifetime registration is worth the monetary investment for every offender.

FACTS:

- ✓ Spending money on lifetime registration for low risk offenders takes away essential law enforcement resources that could keep communities safer from high risk offenders.
- ✓ Data shows public notification is an extremely cost-ineffective way to reduce future sex offenses.
- ✓ Resources that fail to enhance public safety take funding away from other rehabilitation and reintegration programs, as well as from victim services and prevention initiatives, that may better protect communities.



PUBLIC SAFETY

Registration was originally developed to assist law enforcement in tracking and monitoring individuals convicted of sexual crimes.

This later expanded to community notification, which provides information

to you - the public – about where some individuals convicted of sexual crimes live.

These laws were intended to help protect our communities – but we now know these laws do not actually do what they

were intended to do. Instead, registration and notification may have unintended consequences that actually reduce our safety.

MYTHS & REALITIES

MYTH: Sex offender registries prevent reoffending

FACTS:

- ✓ Research shows registration systems do not reduce recidivism or prevent new sex crimes.
- ✓ Registration and community notification often have the unintended consequence of publically identifying the victim, especially when the victim is a family member.
- ✓ The purpose of registries is to identify known offenders when a new offense is committed by a stranger.
- ✓ High risk offenders are more likely to victimize a stranger.

MYTH: Regulating where sex offenders can live protects our children.

FACT: Current laws only regulate where sex offenders live, which does nothing to prevent offenders at risk with children from visiting child-oriented venues during the day.

MYTH: Most states register only higher risk offenders for life

FACT: California is one of only four states (along with South Carolina, Alabama, and Florida) that require registration for life regardless of risk level, with no pathway to be removed from the registry

A black and white photograph of a swing set. In the foreground, a swing seat is visible, hanging from a chain. The background shows other swings and a person's legs, all out of focus. A solid purple rectangular overlay is positioned in the upper half of the image, containing the word "PREVENTION" in white, bold, sans-serif capital letters.

PREVENTION

Currently, there are over 104,000 registered sexual offenders in California and no way for the public to know, of those many thousands of offenders who present a high risk to their communities.

Education and effective laws are essential to the prevention of sexual abuse – and for the safety of our communities. And, while some laws may seem effective when first

implemented, as time passes we have learned what works and what may actually be causing more harm by wasting precious public resources. Those resources should, instead, be redirected to more intensive monitoring of higher risk offenders as well as prevention and rehabilitation programs for individuals that have committed sexual offenses.

RECOMMENDATIONS

Use a registry system that takes risk into account

We now have effective, evidence-based tools that identify the risk levels of individuals convicted of sexual crimes so we can focus our attention and resources on the offenders who present the greatest risk to our communities. Creating a risk-based system for our registry provides law enforcement and the community with a clear process on how to differentiate between high risk, moderate risk, and low risk sexual offenders. California is among only four states which require lifetime registration for every convicted sex offender, no matter the seriousness of the crime or the individual's

level of risk for reoffending. Almost all other states use some version of a “tiering” or “level” system which:

- ✓ recognizes that not all sex offenders are the same
- ✓ provides meaningful distinctions between different types of offenders
- ✓ requires registration at varying levels and for periods of time that are contingent on risk level and the seriousness of the offense

Opportunities for housing, employment, and services improve public safety

While it may seem counterintuitive, having opportunities for housing, employment and services

such as monitoring and treatment actually decrease a sexual offender's risk of reoffending. Creating barriers or preventing offenders from obtaining housing, employment and services actually increases the risk of reoffending.

When reentering the community, sex offenders face many challenges that can cause their lives to be unstable, including:

- ✓ inability to create prosocial peer networks
- ✓ being ostracized
- ✓ being the targets of violence
- ✓ difficulties finding jobs or housing

Instability can put them at greater risk to reoffend.

WHAT CAN REDUCE THE RISK OF REOFFENDING?

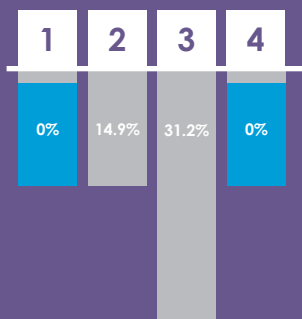
In a study on Evidence-Based Adult Corrections Programs, cognitive-behavioral treatment for low risk offenders on probation proved to significantly reduce recidivism by 31.2%. This is the type of treatment mandated in California.

"Cognitive-behavioral treatments are, on average, effective at reducing recidivism, but other types of sex offender treatment fail to demonstrate significant effects on further criminal behavior." - Aos, Miller & Drake. 2006

Adult Correction: What works?

Estimated percentage change in recidivism rates (and the number of studies on which the estimate is based)

1. **Pyschotherapy for sex offenders** (3 studies)
2. **Cognitive-behavioral treatment in prison** (5 studies)
3. **Cognitive-behavioral treatment for low-risk offenders on probation** (6 studies)
4. **Behavioral therapy for sex offenders** (2 studies)



RECOMMENDATIONS

(CONTINUED)

Policies should consider survivors' health and well being.

The reality is that most sexual crimes are committed by someone known to the victim – such as a family member, coach or neighbor – not a stranger. Due to this, registration and community notification often have the unintended consequence of identifying the victim, especially when the victim is a family member. Including victim/survivor advocacy perspectives in legislation and shifting ineffective use of resources can have better impacts for offenders and the health and well being of survivors.

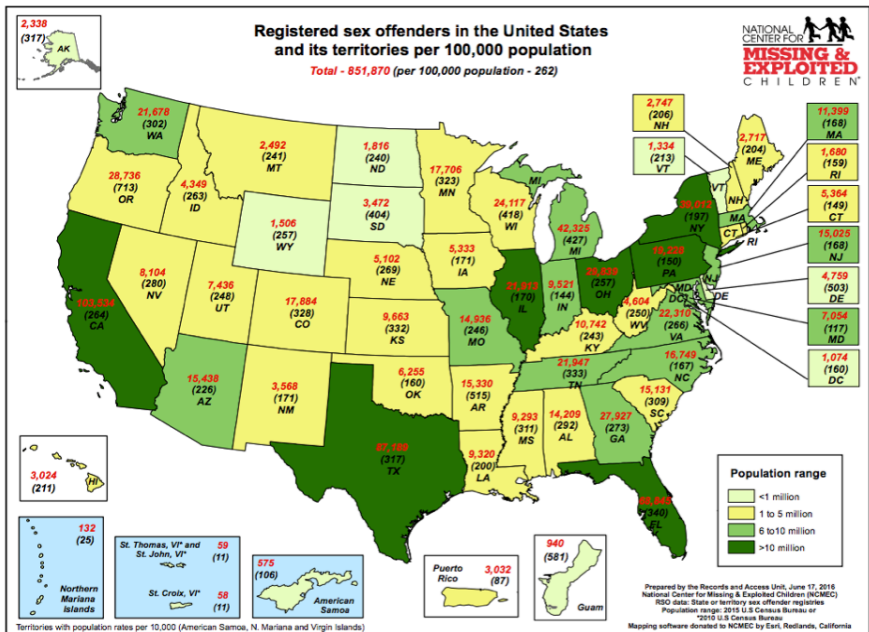
Other Hard Facts, Data, and Visuals

Criminal offenders with no prior sex offense history are rearrested for a subsequent sex crime more often than low-risk convicted sex offenders.

Expenditures of registry programs include:

- ✓ local law enforcement efforts to register offenders including paperwork and computer entry of records
- ✓ compliance efforts to verify residence addresses of registrants
- ✓ prosecution for registration violations
- ✓ technological improvements to build and maintain online registries
- ✓ updating and connecting registry systems with other databases

When quantifiable costs are summed, they are estimated to range from \$10 billion to \$40 billion nationally per year. These costs could be reduced if the registry did not try to track everyone for life.



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